

Message Text

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FM AMEMBASSY BUCHAREST
TO SECSTATE WASHDC 8908

C O N F I D E N T I A L SECTION 1 OF 3 BUCHAREST 2295

E.O. 11652: GDS

TAGS: CVIS RO OVIP (CEAUSESCU, NICOLAE) SHUM
SUBJ: SUGGESTING BRIEFING PAPERS FOR CEAUSESCU VISIT:
BILATERAL CONSULAR

1. FOLLOWING ARE POST SUGGESTIONS FOR BRIEFING PAPERS TO
BE USED IN DEPARTMENT DISCUSSIONS WITH ROMANIANS DURING
APRIL 12-13 CEAUSESCU VISIT, FOR WHAT THEY ARE WORTH.

2. EMIGRATION TRENDS

BACKGROUND: STIMULATED BY A TIGHT SYSTEM OF SOCIAL CONTROLS,
PRESSURES FOR POLITICAL CONFORMITY, CONSUMER SHORTAGES, AND
OUTSIDE INTEREST, EMIGRATION FROM ROMANIA HAS INCREASED IN THE
LAST THREE YEARS. DEPARTURES OF ETHNIC GERMANS FOR THE FRG
INCREASED FROM ROUGHLY 5,000 IN 1975 AND 3,500 IN 1976 TO OVER
10,000 IN 1977, THIS DUE TO CLOSE IF INFORMAL LINKAGE BY THE
FRG OF ROMANIAN EMIGRATION PERFORMANCE WITH ECONOMIC AND TRADE
FACILITATIONS. IN THE SAME PERIOD, EMIGRATION OF JEWS TO
ISRAEL HAS DECLINED SOMEWHAT; FACTORS PROBABLY INCLUDE BOTH
THE SMALL SIZE AND ADVANCED AGE OF THE ROMANIAN JEWISH COMMUNITY
AFTER TWO DECADES OF HEAVY EMIGRATION AND ROMANIAN POLICY.
SINCE ROMANIA WAS ACCORDED MFN STATUS IN 1975, LEGAL
EMIGRATION TO THE U.S. OF ROMANIANS HOLDING PASSPORTS HAS
INCREASED FROM LESS THAN 400 PERSONS ANNUALLY TO ABOUT 1,200-
1,500 PERSONS. ILLEGAL EMIGRATION IS FAIRLY SUBSTANTIAL:

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ABOUT 1,100 ROMANIANS ALLEGEDLY CROSSED THE YUGOSLAV BORDER
WITHOUT PASSPORTS AND REACHED AUSTRIA IN 1977, AND A LARGE
NUMBER OF ROMANIAN TOURISTS AND BUSINESS-PEOPLE WHO GO ABROAD
ON TOURIST PASSPORTS DO NOT RETURN.

OSTENSIBLY COMMITTED ONLY TO ATTEMPTING TO RE-UNIFY DIVIDED,
CLOSE NUCLEAR FAMILIES, THE GOR OFFICIALLY DISCOURAGES
EMIGRATION BUT UNOFFICIALLY GIVES PASSPORTS TO PERSONS IT

VIEWS AS UNDESIRABLES SUCH AS MEMBERS OF PROTESTANT RELIGIOUS MINORITIES (MAINLY BAPTISTS AND PENTECOSTALS) AND POLITICAL MALCONTENTS. RECENTLY, GOR HAS MOVED TO EXPLOIT THE GAP BETWEEN U.S. HUMAN RIGHTS POLICY AND IMMIGRATION LAWS (AND POSSIBLY TO PAVE THE GROUND FOR CHARGES OF U.S. "HYPOCRISY") BY INCREASING PASSPORT APPROVALS FOR PEOPLE WHO LACK RELATIVES IN THE U.S. OR ARE INELIGIBLE UNDER U.S. LAWS AND EITHER CANNOT BE ADMITTED TO THE U.S. AT ALL OR CAN ENTER ONLY AFTER REFUGEE PROCESSING IN A THIRD COUNTRY.

GOR POSITION: ROMANIA, AS A DEVELOPING COUNTRY REQUIRING MAXIMUM MANPOWER UTILIZATION, IS NOT A COUNTRY OF EMIGRATION. IN ACCORD WITH THE CSCE OBLIGATIONS AND BILATERAL COMMITMENTS TO RESOLVE HUMANITARIAN PROBLEMS, ROMANIA IS WILLING TO REUNIFY DIVIDED NUCLEAR FAMILIES, AND EXIT APPROVALS FOR THE U.S. AND THE FRG HAVE INCREASED.

U.S. POSITION: THE U.S. HAS AN INTEREST IN FREER EMIGRATION FROM ROMANIA, BOTH TO THE U.S. AND OTHER COUNTRIES. ALTHOUGH WE ARE PLEASED THAT APPROVALS FOR THE U.S. HAVE INCREASED, WE ARE CONCERNED THAT THE CHANGING CHARACTER OF PASSPORT APPROVALS WILL RESULT IN REDUCED NUMBERS OF QUALIFIED AND ELIGIBLE ROMANIANS GOING TO THE U.S. DIRECTLY AS IMMIGRANTS. WE ARE NOT, HOWEVER, INTERESTED IN EMPTYING ROMANIA OF ROMANIANS, AND WOULD LIKE TO SEE A MODERN SOCIETY DEVELOP IN ROMANIA WHERE THE INDIVIDUAL HAS REAL STAKE IN SOCIETY AND INTERNAL PRESSURES FOR EMIGRATION ARE EASED.

TALKING POINT: BECAUSE OF CONGRESSIONAL AND PUBLIC INTEREST
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AND THE DIRECT LINKAGE OF TRADE WITH EMIGRATION BY THE JACKSON-VANIK AMENDMENT, EMIGRATION MUST REMAIN A FOCUS OF OUR BILATERAL RELATIONSHIP. WE APPRECIATE THE INCREASED NUMBER OF PASSPORT APPROVALS FOR THE U.S., BUT ARE CONCERNED BY ANY DEVELOPMENTS WHICH WOULD CAUSE ARRIVALS IN THE U.S. TO DECLINE AND ENCOURAGE ON CONGRESSIONAL AND OTHER PUBLIC CRITICISM. ALTHOUGH WE ARE COMMITTED TO FREE CHOICE OF DOMICILE, WE ALSO LOOK TO THE TIME WHEN ROMANIA WILL BE A MODERN DEVELOPED SOCIETY WITHOUT SIGNIFICANT INTERNAL PRESSURES FOR EMIGRATION, AND REALIZE GOOD BILATERAL ECONOMIC RELATIONS HAVE AN IMPORTANT ROLE TO PLAY.

3. REPRESENTATION LISTS

BACKGROUND: SINCE 1963 EMBASSY BUCHAREST HAS SEMIANNUALLY PRESENTED LISTS TO THE FOREIGN MINISTRY OF QUALIFIED AND NON-PREFERENCE IMMIGRANTS, DUAL NATIONALS, AND MARRIAGE CASES. CRITERIA FOR THE LISTS ARE THAT THOSE MENTIONED ARE ELIGIBLE TO APPLY FOR U.S. IMMIGRANT VISAS OR TO BE ISSUED U.S. PASSPORTS (IN THE CASE OF DUAL NATIONALS), AND THAT THE CASES HAVE BEEN ACTIVE WITHIN THE LAST TWO YEARS. FROM JANUARY 1978, THE LISTS ARE BEING PRESENTED QUARTERLY. CONGRESSMEN AND INTERESTED PRIVATE GROUPS ALSO SUBMIT LISTS TO THE ROMANIAN AMBASSADOR IN WASHINGTON.

FROM THE FALL OF 1977 TO LATE MARCH 1978, WE NOTED A SHARP DECLINE IN THE RATE OF APPROVALS FROM THE OFFICIAL REPRESENTATION LIST, AND A SIMILAR INCREASE OF PASSPORT ISSUANCE WITH EXIT VISAS FOR THE U.S. TO PERSONS UNQUALIFIED FOR U.S. VISAS. BECAUSE OF ROMANIAN EMIGRATION REQUIREMENTS, SOME OF THESE PEOPLE CANNOT DEPART. HOWEVER, SINCE LATE MARCH THERE HAS BEEN A FLURRY OF APPROVAL ACTIVITY WHICH WE HOPE WILL CONTINUE BEYOND THE PRESIDENTIAL VISIT.

GOR POSITION: THE OFFICIAL REPRESENTATION LISTS ARE ACCEPTED AS AN INDICATION OF USG INTEREST AND AS A LIST OF PERSONS QUALIFIED TO APPLY FOR U.S. VISAS. THERE IS NO OBLIGATION TO SOLVE THESE CASES NOR TO EXPLAIN WHY SOME CASES ARE DIFFICULT TO RESOLVE.

U.S. POSITION: INCREASED APPROVALS FROM THE REPRESENTATION
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LIST INCREASE THE NUMBER OF ROMANIANS QUALIFIED TO GO DIRECTLY TO THE U.S. THIS WOULD HARMONIZE ROMANIAN PASSPORT ISSUANCE MORE CLOSELY WITH U.S. IMMIGRATION LAW, REDUCE OUR NEED FOR

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SPECIAL PROGRAMS TO ASSIST UNQUALIFIED IMMIGRANTS TO WHOM THE GOR ISSUES PASSPORTS FOR THE U.S., AND SOLVE THE MORE LONG-STANDING CASES.

TALKING POINTS:
--WE ARE ENCOURAGING BY RECENT APPROVALS OF CASES ON OUR REPRESENTATION LISTS, WHICH APPEAR TO DEMONSTRATE THAT FEW PROBLEMS ARE IMPOSSIBLE, THOUGH MANY ARE DIFFICULT.

--AT THE SAME TIME, WE CONTINUE TO BE CONCERNED BY SPORADIC RATHER THAN CONSTANT PROGRESS IN THE RATE OF APPROVALS FROM THE OFFICIAL REPRESENTATION LIST, SINCE THIS REDUCES THE NUMBER OF ROMANIANS WHO MAY GO TO THE U.S.

--U.S. IMMIGRATION LAWS ARE BASED ON DEGREES OF RELATIONSHIP, AND WE UNDERSTAND THAT THE GOR'S POLICY IS SIMILARLY TO RE-UNIFY DIVIDED NUCLEAR FAMILIES. WE ARE PUZZLED BY THE RECENT TREND OF PASSPORT ISSUANCE TO PEOPLE WITHOUT RELATIVES IN THE U.S. IN PREFERENCE TO THOSE ON THE REPRESENTATION LIST, WHO HAVE CLOSE RELATIVES IN THE U.S.

--WE WOULD APPRECIATE CLOSE ATTENTION TO THE LISTS, WHICH ARE NOW BEING PRESENTED QUARTERLY, AND HOPE FOR A HIGHER RATE OF APPROVALS FROM THEM.

4. ROMANIAN EMIGRATION REGULATIONS AND THE "VIENNA LETTER" PROBLEM

BACKGROUND: IN ITS EFFORTS TO DISCOURAGE EMIGRATION, THE GOR MAKES LEAVING DIFFICULT, AND AMONG THE OBSTACLES IS THE RE-CONFIDENTIAL

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REQUIREMENT THAT IN ORDER TO LEAVE ROMANIA, A PASSPORT-BEARER MUST OBTAIN A VISA FROM THE COUNTRY NAMED ON HIS EXIT VISA, WHICH IS VALID FOR A FEW MONTHS AND CANNOT USUALLY BE EXTENDED BEYOND A YEAR. ROMANIAN PASSPORT HOLDERS BECOME A HUMANITARIAN PROBLEM, STRANDED IN THEIR OWN COUNTRY, UNABLE TO LEAVE AND UNABLE TO RE-INTEGRATE THEMSELVES INTO SOCIETY WITHOUT HARDSHIP, IF THEY CANNOT OBTAIN THE REQUISITE VISA FROM THE RECEIVING STATE.

BECAUSE OF THIS, EMBASSY BUCHAREST ISSUED U.S. DOCUMENTATION IN THE FORM OF C-1 NON-IMMIGRANT "TRANSIT" VISAS TO 200 ETHNIC GERMANS IN 1977 WHO HAD OBTAINED PASSPORTS WITH ROMANIAN EXIT VISAS VALID FOR THE U.S., BUT HAD FRG IMMIGRANT VISAS AND WANTED TO GO TO GERMANY. WITHOUT THE U.S. VISAS, THEY WOULD HAVE BEEN UNABLE TO LEAVE.

UNTIL RECENTLY, EMBASSY BUCHAREST ASSISTED PEOPLE WHO HAD CUT THEIR TIES IN ROMANIA IN ORDER TO OBTAIN PASSPORTS FOR THE U.S., BUT COULD NOT QUALIFY FOR U.S. VISAS OR THIRD COUNTRY PROGRAM (TCP) PROCESSING IN ROME, BY ISSUING THEM A DOCUMENT CALLED THE "VIENNA LETTER" STATING THAT THE BEARER WISHED TO GO TO VIENNA, WHERE HE COULD APPLY FOR REFUGEE PROCESSING INTO THE U.S. BEGINNING IN MID-JANUARY THE ROMANIAN AUTHORITIES STOPPED HONORING THE "VIENNA LETTER" OSTENSIBLY OUT OF CONCERN OVER "CAMP LIFE" IN VIENNA, AND ABOUT 75 PEOPLE ARE CURRENTLY STRANDED IN ROMANIA WITH PASSPORTS FOR THE U.S. IN HAND. (IT IS NOTED THAT AT BELGRADE AND IN BILATERAL DISCUSSIONS, THE GOR HAS PROPOUNDED DIRECT TRAVEL FROM THE SENDING STATE TO THE RECEIVING STATE OF EMIGRANTS.)

IN RESPONSE, STATE AND JUSTICE HAVE REVISED THE CRITERIA FOR REFUGEE PROCESSING IN ROME, SO THAT ANY ROMANIAN NOT INELIGIBLE UNDER SECTION 212(A) OF THE IMMIGRATION AND

NATIONALITY ACT (WHICH EXCLUDES ALIENS WITH SIGNIFICANT RECORDS OF COMMUNIST PARTY MEMBERSHIP, THOSE CONVICTED OF FELONIES, THE MENTALLY SUB-NORMAL, ETC.) MAY BE PROCESSED
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INTO THE U.S. THROUGH ROME, WHETHER HE HAS ANY RELATIVES IN THE U.S. OR NOT. WE ARE ALSO WORKING TOWARD THE STATIONING OF AN INS OFFICER IN BUCHAREST TO PROCESS APPLICANTS FOR REFUGEE STATUS AND OBVIATE THE NEED FOR LENGTHY STAYS IN REFUGEE CAMPS (CURRENTLY AVERAGING A MONTH IN ROME AND FOUR MONTHS IN VEINNA).

U.S. POSITION: OUR INTEREST IS IN REDUCING THE HARDSHIPS OF WOULD-BE ROMANIAN EMIGRANTS, PARTICULARLY THOSE WHO HAVE OBTAINED PASSPORTS. SOME FORM OF INDIRECT TRAVEL IS NECESSARY TO US, SINCE UNDER THE IMMIGRATION AND NATIONALITY ACT A PERSON CANNOT QUALIFY AS A REFUGEE IN HIS OWN COUNTRY. BECUASE OF COST, DIRKT TRAVEL WOULD OFTEN REDUCE THE NUMBER OF PEOPLE WHO COULD GO TO THE U.S., WITH UNFORTUNATE POTENTIAL POLITICAL EFFECTS.

GOR POSITION: PROFESSING A PATERNALISTIC RESPONSIBILITY FOR THE WELL-BEING OF ROMANIANS EVERYWHERE, THE GOR CANNOT ACCEPT THE POSITION THAT ROMANIAN PROJECTIVE EMIGRANTS LEAVE ROMANIA AS

WOULD-BE REFUGEES AND ARE FORCED TO ENDURE LONG WAITING PERIODS IN REFUGEE CAMPS. SHOULD A ROMANIAN PASSPORT-BEARER BE UNABLE TO OBTAIN A VISA FOR DIRECT ENTRY INTO THE RECEIVING STATE, HE CAN (OFFICIALLY) BE RE-INTEGRATED INTO ROMANIAN SOCIETY.

TALKING POINTS:

--WHILE WE APPRECIATE ROMANIA'S CONCERN FOR THE WELL-BEING OF DEPARTING EMIGRANTS, INDIRECT TRANSIT TO THE U.S. IS NECESSARY IN SOME CASES BECAUSE OF THE HIGH COST OF DIRECT TRAVEL AND BECAUSE OUR IMMIGRATION LAWS ALLOW US TO PROCESS MANY PEOPLE ONLY IN THIRD COUNTRIES.

--IF PERSONS TO WHOM THE ROMANIAN GOVERNMENT ISSUES PASSPORTS ARE UNQUALIFIED FOR DIRECT TRAVEL TO THE U.S., THEY HAVE THE CHOICE OF REFUGEE PROCESSING IN ANOTHER COUNTRY OR STAYING IN ROMANIA, WHICH IS OFTEN DIFFICULT ONCE PASSPORTS ARE ISSUED.

--FOR THE MANY WHO PLAN TO LEAVE, NEEDLESS HARDSHIP IS CAUSED IN PARTICULAR BY THE REQUIREMENT THAT EMIGRANTS OBTAIN AN ENTRY VISA FROM THE RECEIVING STATE AND BY THEIR REQUIREMENT THA THEY SETTLE THEIR AFFAIRS AND SEVER THEIR TIES IN ROMANIA
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BEFORE PICKING UP THEIR APPROVED PASSPORTS. IT SEEMS TO US THAT BOTH REQUIREMENTS ARE ANOMALOUS, AND THAT LIFTING THEM WOULD MAKE IT EASIER FOR THE ROMANIAN AUTHORITIES TO RESOLVE SUCH

HARDSHIP CASES IN A HUMANITARIAN SPIRIT.

5. MARRIAGES

BACKGROUND: THE GOR TAKES A MORE RESTRICTIVE ATTITUDE THAN SOME OTHER EAST EUROPEAN GOVERNMENTS ABOUT MARRIAGES OF ROMANIANS WITH FOREIGNERS. OBSTACLES TO SUCH MARRIAGES INCLUDE A LENGTHY APPLICATION PROCES, THE REQUIREMENT THAT THE PARENTS OF THE

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ROMANIAN APPLICANT MUST APPROVE OF THE MARRIAGE, REGARDLESS OF AGE OF THE APPLICANTS, AND INVESTIGATION OF OBJECTION TO THE MARRIAGE LODGED BY ANYONE. MOST CASES REQUIRE 1-1 1/2 YEARS TO RESOLVE, BUT IN CASES OF ANY POOLITICAL SENSITIVITY FOR THE AUTHORITIES, OR WHERE THE ROMANIAN APPLICANT IS HIGHLY TRAINED IN AN IMPORTANT FIELD, DECISIONS CAN TAKE MUCH LONGER, AND COUPLES ARE SOMETIMES SUBJECTED TO HARASSMENT UNTIL THEY ABANDON THEIR PLANS.

HOWEVER, ONCE APPROVAL TO MARRY IS GIVEN, PERMISSION FOR THE ROMANIAN PARTY TO EMIGRATE FOLLOWS SOON AFTER. BEFORE WHAT APPEARS TO BE REDUCTION OF LIST BY APPROXIMATELY HALF IN LATE MARCH AND EARLY APRIL, THERE WERE APPROXIMATELY 60 CASES OF AMERICANS WISHING TO MARRY ROMANIANS. AFTER THE COUPLE HAS APPLIED FOR PERMISSION TO MARRY, AND IF THE ROMANIAN IS ELIGIBLE TO IMMIGRATE TO THE U.S., THEIR NAMES ARE INCLUDED ON THE REPRESENTATION LIST.

GOR POSITION: THE ROMANIAN GOVERNMENT FEELS THAT IT HAS THE RESPONSIBILITY TO ENSURE THAT THE ROMANIAN CITIZEN, FOLLOWING MARRIAGE TO A FOREIGNER, ENJOYS A SATISFACTORY LIFE, BOTH PSYCHOLOGICALLY AND MATERIALLY. IT IS PARTICULARLY CONCERNED THAT ROMANIAN WOMEN WOULD BE ABANDONED ABROAD BY THEIR FOREIGN HUSBANDS, POSSIBLY WITH CHILDREN AND WITHOUT SUPPORT. THE STATE REQUIRES THE LENGTHY APPLICATION PROCEDURES, INCLUDING

PARENTAL APPROVAL, TO DETERMINE THAT THE MARRIAGE WILL A
LASTING AND HAPPY ONE.
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U.S. POSITION: WE OF COURSE REGARD MARRIAGE AS A
PRIVATE DECISION BETWEEN TWO INDIVIDUALS. SHOULD GOVERNMENTAL
APPROVAL BE REQUIRED, THE WAITING PERIOD SHOULD BE SHORT, SO
THAT THE COUPLE CAN PLAN THEIR FUTURES.

TALKING POINT: WE APPRECIATE THE APPROVALS OF MARRIAGES
TO DATE. HOWEVER, WE ALSO BELIEVE THAT THE INTERESTS OF ALL
CONCERNED WOULD BE SERVED BY SHORTER WAITING PERIODS. WE
WOULD BE GRATEFUL IF THE ROMANIAN FOREIGN MINISTRY WOULD REVIEW
FROM TIME TO TIME WITH EMBASSY BUCHARES THE STATUS OF ALL
PENDING MARRIAGE CASES.

6. DUAL NATIONALS

BACKGROUND: A FAIR NUMBER OF ROMANIANS WHO IMMIGRATED TO
THE U.S. BEFORE WORLD WAR I LATER RETURNED TO ROMANIA. MANY
BROUGHT BACK WITH THEM CHILDREN BORN IN THE U.S. WHO REMAIN,
UNDER AMERICAN LAW, U.S. CITIZENS. DURING WORLD WAR II AND
UP TO THE LATE 1960'S, IT WAS IMPOSSIBLE FOR THESE PEOPLE
TO RETURN TO THE UNITED STATES. WE CURRENTLY HAVE RECORD OF
123 AMERICAN CITIZEN DUAN NATIONALS IN ROMANIA, WHO WOULD,
WITH THEIR FAMILIES, LIKE TO GO TO THE U.S. BECAUSE THE GOR
CONSIDERS THESE PEOPLE ROMANIAN CITIZENS, THEY NEED ROMANIAN
PASSPORTS AND EXIT VISAS IN ORDER TO LEAVE.

GOR POSITION: THERE IS BASICALLY NO PROBLEM, AND CASES
SHOULD BE EXAMINED AND SOLVED AS THEY ARISE. THOSE WHO RE-
TURNED REGISTERED WITH THE AUTHORITIES HERE AND ARE
THEREFORE ROMANIAN CITIZENS. ROMANIA DOES NOT RECOGNIZE DUAL
NATIONALITY, AND A PERSON WHO ACQUIRES ROMANIAN NATIONALITY
THROUGH REGISTRATION OR BIRTH TO ONE ROMANIAN PARENT, WHATEVER
THE COUNTRY IN WHICH THE BIRTH OCCURRED, RETAINS HIS NATILNALITY
UNLESS HE RENOUNCES OR LOSES IT. BECAUSE FEW ROMANIANS WHO
ARE ALSO AMERICAN CITIZENS STILL HAVE ANY FAMILY MEMBERS IN
THE U.S., THEY DO NOT MEET THE ROMANIAN GOVERNMENT'S EMIGRA-
TIONCRITERIA OF RE-UNIFICATION OF FAMILIES.

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U.S. POSITION: WE WOULD LIKE TO MAKE PROGRESS IN DEALING
WITH PROBLEMS OF DUAL NATIONALITY IN A PRACTICAL WAY, IN
THREE DIRECTIONS: (1) SPECIAL GOR CONSIDERATION OF THE CASES
APPEARING ON OUR REPRESENTATION LISTS; (2) AN EXCHANGE OF
NOTES CONCERNING TREATMENT OF TEMPORARY VISITORS, LIKE THOSE
WE HAVE WITH POLAND AND CZECHOSLOVAKIA, PROPOSED TO THE
GOR IN APRIL 1977; AND (3) A MORE COMPREHENSIVE AGREEMENT UNDER

CONSIDERATION IN THE DEPARTMENT, AND OF WHICH THE ROMANIANS ARE AWARE.

TALKING POINTS:

--WE FEEL A STRONG COMMITMENT TO ASSISTING THOSE WHOM WE CONSIDER AMERICAN CITIZENS; WHO HAVE LEFT THE UNITED STATES; AND WHO WISH TO RETURN.

--WE ARE DISAPPOINTED BY THE RECENT LOW RATE OF PASSPORT APPROVALS TO AMERICANS CITIZENS AND THEIR FAMILIES IN ROMANIA WHO WISH TO GO TO THE U.S.

--WE ARE LOOKING FORWARD TO THE ROMANIAN RESPONSE TO OUR APRIL 1977 PROPOSAL OF AN EXCHANGE OF NOTES CONCERNING MUTUAL TREATMENT OF TEMPORARY VISITORS, AND HOPE TO PROPOSE A MORE GENERAL SOLUTION TO DUAL NATIONALITY PROBLEMS SOON.
SIMONS

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